Committee :	Date	Classification	Report	Agenda
Licensing Sub Committee		Unclassified	No.	Item No.
			804	

Report of Colin Perrins

Head of Trading Standards and Commercial

Originating Officer: Jackie Randall

Principal Licensing Officer

Title Licensing Act 2003

Application for a Premises Licence for Elegant BBQ,

388 Hackney Road, London E2 7AP

Ward affected

Bethnal Green North

1.0 **Summary**

Applicant:

Kemal Kacmaz

Name and

Elegant BBQ

Address of Premises:

388 Hackney Road

London E2 7AP

Licence sought:

Licensing Act 2003

The sale of alcohol

Provision of Late Night Refreshment

Objectors:

Environmental Health

2.0 Recommendations

2.1 That the Licensing Committee considers the application and objections then adjudicate accordingly.

LOCAL GOVERNMENT 2000 (Section 97) LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"

Tick if copy supplied

for register

If not supplied, name and telephone number of holder

File Only

Jackie Randall 020 7364 5109

3.0 Background

- 3.1 This is an application for a premises licence for Elegant BBQ, 388 Hackney Road, London E2 9ED.
- 3.2 A copy of the application is enclosed as Appendix 1. The applicant has described the nature of the application as follows: The sale of alcohol Provision of late night refreshment (the supply of hot food and hot drink)
- 3.3 The hours that have been applied for are as follows:-

Sale of Alcohol (on sales only)

Monday to Sunday from 11:00 hrs to 02:00 hrs the following day

The Provision of Late Night Refreshment:

Monday to Sunday until 02:00 hrs the following day

Hours premises is open to the public:

Monday to Sunday from 11:00 hrs to 02:30 hrs the following day

3.4 A map showing the relevant premises is included as **Appendix 2**.

4.0 Licensing Policy and Government Advice

- 4.1 The Council has adopted a licensing policy and this is available from the Licensing Section, and at the hearing. The revised policy came into effect on the 7th January 2008.
- 4.2 Relevant Sections of the policy are brought to the attention of Members within the Licensing Officers report.
- 4.3 The Government Minister, the Secretary of State for Culture, Media and Sport has issued Guidance under Section 182 of the Licensing Act 2003. This is available on the Government's website, www.culture.gov.uk. It will also be available at the hearing. It was substantially revised on the 28 June 2007.
- 4.4 Relevant Sections of this advice are brought to Members attention within the Licensing Officers report. Members should note however, that in some areas Tower Hamlets, after a proper consideration of local circumstances, has not followed the Government's advice, or has developed it further.

5.0 Objections

- 5.1 This hearing is required by the Licensing Act 2003, because relevant representations have been made by the following responsible authorities:
 - Environmental Health (See Appendix 3)
- 5.2 The application was required to be advertised in a local newspaper and by a blue poster. Only objections that relate to the following licensing objectives are relevant:
 - the prevention of crime and disorder
 - public safety
 - · the prevention of public nuisance
 - the protection of children from harm
- 5.3 Essentially, the regulatory Authority oppose the application because the applicant has not explained how within the context of longer hours they will meet the licensing objectives, particularly: the prevention of public nuisance
- 5.4 There are strict time limits to any representations. The time limits are contained in The Licensing Act 2003 (Premises licences and club premises certificates) Regulations 2005.

6.0 Licensing Officer Comments

- 6.1 The Licensing Section is not a responsible authority and therefore has no ability to make any relevant representations. The following therefore is intended simply to advise Members of the relevant aspects of the Boroughs Licensing Policy, guidance from the Secretary of State, legislation and good practice. Members may depart from the Council's Licensing Policy and/or Government advice, provide they consider it appropriate to do so, and have clear reasons for their decision.
- 6.2 Guidance issued under section 182 of the licensing Act 2003
 - ❖ As stated in the guidance it is "provided for licensing authorities carrying out this their functions." It is a key mechanism for promoting best practice, ensuring consistent application and promoting fairness (1.6).
 - Also "so long as the guidance has been properly and carefully understood and considered, licensing authorities may depart from it if they have reason to do so." When doing so licensing authorities will need to give full reasons for their actions (1.7).
 - Also Members should note "A Licensing Authority may depart from its own policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the licensing objectives." (1.10)

- Conditions may not be imposed for the purpose other than the licensing objectives.
- Necessary conditions should emerge from a risk assessment by the applicant, which should then be reflected in the operating schedule (10.7).
- The Licensing Authority may only impose such conditions as are necessary for meeting the licensing objectives.
- It is Government policy that facilities for people and performers with disabilities should be provided at places of entertainment. (S. 10.24).
- ❖ The Government has stated "there is no general presumption in favour of lengthening licensing hours and the four licensing objectives should be paramount at all times. Where there are objections to an application and the committee believes that changing the licensing hours would undermine the licensing objectives, they may reject the application or grant it with appropriate conditions and/or different hours from those requested." (10.20)
- 6.3 The Licensing Act 2003 permits children of any age to be on the premises providing they are accompanied by an adult. It is not necessary to make this a condition.
- 6.4 In all cases the Members should make their decision on the civil burden of proof, that is "the balance of probability."
- 6.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.
- 6.6 The Government has advised that "In the context of preventing public nuisance it is again essential that conditions are focused on measures within the direct control of the licence holder. Conditions relating to public nuisance caused by anti-social behaviour of customers once they are beyond the control of the licence holder or premises management cannot be justified and will not serve the licensing objectives." (2.38)
- 6.7 The Council's licensing Policy generally expects applicants to address the licensing objectives and discuss how to do this with the relevant responsible authorities.

6.8 Members will find advice on the issues relating to conduct on the premises and egress as follows:

Appendix 4 Licensing Officer comments on Noise While The

Premise Is In Use

Appendix 5 Licensing Officer comments on Egress Problems

Appendix 6 Planning

Appendix 7 Licensing Policy relating to hours of trading

7.0 Exemptions

- 7.1 There are a number of statutory exemptions from the operation of the Licensing Act 2003, and Members need to bear these in mind.
- 7.2 Acts of religious worship, wherever performed are not licensable.
- 7.3 Section 177, (1) and (2) of the Act provides that where a premises (or club) is licensed for alcohol consumption on the premises and is primarily thus used, and the permitted capacity does not exceed 200, additional conditions relating to the music should only relate to public safety or the prevention of crime (or both). That is they should not relate to any "noise nuisance."
- 7.4 Section 177 (4) provides that where a premises licence (or club) has a capacity of not more than 200 and the only music is unamplified live music between 08 00 hrs and midnight, no additional conditions should be set relating to the music.
- 7.5 Section 177 can be disapplied on a licence review if it is proportionate to do so.
- 8.0 Legal Comments
- 8.1 The Council's legal officer will give advice at the hearing.
- 9.0 Finance Comments
- 9.1 There are no financial implications in this report.

10.0 Appendices

Appendix 1 A copy of the application.

Appendix 2 Maps of the area

Appendix 3 Representations of Environmental Health

Appendix 4 Licensing Officer comments on Noise While The

Premise Is In Use

Appendix 5 Licensing Officer comments on Egress Problems

Appendix 6 Planning

Appendix 7 Licensing Policy relating to hours of trading

Application for a premises licence to be granted under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if

You may wish to keep a copy of the completed form for your records.

Post town LONDON Post code E2 7AP Telephone number at premises (if any) Non-domestic rateable value of premises £7500 Part 2 - Applicant Details Please state whether you are applying for a premises licence as Please tick yes a) an individual or individuals *	a d ti	(Inseruit) Ipply for a lescribed the relevant art 1 – Property (Insert)	AL KACMAZ It name(s) of applicant) It premises licence under se in Part 1 below (the premise It licensing authority in acc emises Details Tess of premises or, if none IEY ROAD	ordance wi	th sect	ion 12 of the Li	censing Act 2003
Non-domestic rateable value of premises £7500 Part 2 - Applicant Details Please state whether you are applying for a premises licence as Please tick yes a) an individual or individuals *	Po	est town	LONDON			Post code	E2 7AP
c) a recognised club d) a charity please complete section (B) please complete section (B) please complete section (B) please complete section (B)	Par Plean a) b)	an indiving a personnii. as a iii. as a iii. as a iiv. othe a recogni	icant Details whether you are applying for a dual or individuals * other than an individual * a limited company a partnership n unincorporated association r (for example a statutory cor	a premises li Ple	ease ticl	please completed please	e section (B)

e) the proprietor of an educational establishment							please comp	lete section (B)			
f)	a health service body							please comp	lete section (B)		
g)	a person who is registered under Part 2 of Care Standards Act 2000 (c14) in respect of independent hospital							please comp	lete section (B)		
h)		ef offic	er of po	lice of a police	e force ir	1		please comp	lete section (B)		
* If y	* If you are applying as a person described in (a) or (b) please confirm:										
	Please tick yes I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or I am making the application pursuant to a statutory function or a function discharged by virtue of Her Majesty's prerogative								3		
(A) I	NDIVIDU	JAL A	APPLICA	ANTS (fill in a	s applica	ible)		Т			
Mr	\boxtimes	Mrs		Miss	M	1s 🗌		er Title (for mple, Rev)			
	Surname First names KACMAZ KEMAL										
l am	I am 18 years old or over										
add	rent pos ress if d n premis ress	iffere	nt	388A HACKI	NEY RO	AD					
Pos	t Town	LON	IDON					Postcode	E2 7AP		
Day	time co	ntact	telepho	ne number							
	ail addr ional)	ess									
SECOND INDIVIDUAL APPLICANT (if applicable)											
Mr		Mrs		Miss 🗌	N	∕ls □		er Title (for mple, Rev)			
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lam	18 veai	rs old	or ove	*		L		Plea	se tick yes		

<u> </u>					
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(B) OTHER	APPLIC	ANTS			
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Address					
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Negistered no	ımber (v	vhere applicable)			
Description of	applica	nt (for example, part	nership, company, uni	ncorporated as	ssociation etc.)
Telephone nu	mber (if	any)			
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Part 3 Operat	ing Sch	edule			
When do you v	want the	premises licence to	start?	Day M	
If you wish the	licence	to be valid only for a	a limited period, when o	do Day M	lonth Year

The I	se give a general description of the premises (please read guidance note1) premises is beeing used as a Restaurant. Please refer to the enclosed plan	1.					
If 5,0 one	1000 or more people are expected to attend the premises at any time, please state the number expected to attend.						
Wha	t licensable activities do you intend to carry on from the premises?						
(Please see sections 1 and 14 of the Licensing Act 2003 and Schedules 1 and 2 to the Licensing Act 2003)							
Prov	vision of regulated entertainment	Please tick yes					
a)	plays (if ticking yes, fill in box A)						
b)	films (if ticking yes, fill in box B)						
c)	indoor sporting events (if ticking yes, fill in box C)						
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)						
e)	live music (if ticking yes, fill in box E)						
f)	recorded music (if ticking yes, fill in box F)						
g)	performances of dance (if ticking yes, fill in box G)						
h)	anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)						
Pro	vision of entertainment facilities:						
i)	making music (if ticking yes, fill in box I)						
j)	dancing (if ticking yes, fill in box J)						
k)	entertainment of a similar description to that falling within (i) or (j) (if ticking yes, fill in box K)						
Pro	vision of late night refreshment (if ticking yes, fill in box L)						
Supply of alcohol (if ticking yes, fill in box M)							

In all cases complete boxes N, O and P

Α

Plays Standard days and timings (please read guidance note 6)		read	Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors		
		<u></u>		Outdoors		
Day	Start	Finish		Both	П	
Mon			Please give further details here (please read gu	idance note 3)		
Tue						
Wed			State any seasonal variations for performing plays (please read guidance note 4)			
Thur						
Fri			Non standard timings. Where you intend to use for the performance of plays at different times to the column on the left plays at the column of the column on the left plays at the column of the column on the left plays at the column of the column on the left plays at the column of the column on the c	a 4h 1		
Sat	~~~~~~~~		the column on the left, please list (please read g	uidance note 5	5)	
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В

Films Standard days and			Will the exhibition of films take place indoors or outdoors or both – please tick (please read	Indoors	
	ce note 6		guidance note 2)	Outdoors	
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С

Indoor sporting events Standard days and timings (please read guidance note 6)			Please give further details (please read guidance note 3)
Day	Start	Finish	
Mon			
Tue			State any seasonal variations for indoor sporting events (please read guidance note 4)
Wed			
Thur			Non standard timings. Where you intend to use the premises for indoor sporting events at different times to those listed in the column on the left, places list (place).
Fri			the column on the left, please list (please read guidance note 5)
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Sun			

D

Boxing or wrestling entertainments Standard days and			Will the boxing or wrestling entertainment take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors		
timings	ard days a s (please i ce note 6	read	please tick (please read guidance note 2)	Outdoors		
Day	Start	Finish		Both		
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Wed			State any seasonal variations for boxing or wrestling entertainment (please read guidance note 4)			
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Fri			Non standard timings. Where you intend to use for boxing or wrestling entertainment at different listed in the column on the left, please list (please list)	<u>ent times to th</u>	ose	
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Live music Standard days and timings (please read		read	Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
guidar	nce note 6	5) 	J	Outdoors	
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Fri			Non standard timings. Where you intend to us for the performance of live music at different time listed in the column on the left, please list (please to 5)	mes to those	
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F

Recorded music Standard days and		and	Will the playing of recorded music take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors		
timings guidan	(please ce note 6	read)	(please read guidance note 2)	Outdoors		
Day	Start	Finish		Both		
Mon			Please give further details here (please read gu	iidance note 3)	
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Fri			Non standard timings. Where you intend to use for the playing of recorded music at different listed in the column on the left, please list (please list)	times to thos	<u>e</u>	
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G

Darta		-	T		
Performances of dance Standard days and			Will the performance of dance take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
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Day	Start	Finish		Both	
Mon			Please give further details here (please read gu	idance note 3)	
Tue					
Wed			State any seasonal variations for the performa (please read guidance note 4)	nce of dance	
Thur					
Fri			Non standard timings. Where you intend to us	e the premise	<u> </u>
			for the performance of dance at different times the column on the left, please list (please read g	to those liste	d in
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Day	Start	Finish	Will this entertainment take place indoors or outdoors or both – please tick (please read	Indoors	
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				Both	
Tue			Please give further details here (please read gu	uidance note 3)	
Wed					
Thur			State any seasonal variations for entertainme description to that falling within (e), (f) or (g) guidance note 4)	<u>nt of a similar</u> (please read	
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Sat			Non standard timings. Where you intend to use for the entertainment of a similar description within (e), (f) or (g) at different times to those column on the left, please list (please read guides)	to that falling listed in the	<u>es</u>
Sun					

Provision of facilities			Discourse				
Provision of facilities for making music Standard days and timings (please read guidance note 6)			Please give a description of the facilities for n will be providing	naking music	you		
			Will the facilities for making music be indoors or outdoors or both – please tick	Indoors			
	1 -		(please read guidance note 2)	Outdoors			
Day	Start	Finish		Both			
Mon Tue			Please give further details here (please read gu	idance note 3))		
Wed			State any seasonal variations for the provision making music (please read guidance note 4)	of facilities f	<u>or</u>		
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Fri			Non standard timings. Where you intend to us for provision of facilities for making music at d those listed in the column on the left, please list	ifferent times	to		
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J

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Fri			Non standard timings. Where you intend to for the provision of facilities for dancing entendifferent times to those listed in the column	ertainment at	
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				Both	
Tue			Please give further details here (please read gu	idance note 3)	
Wed		-			
Thur			State any seasonal variations for the provision entertainment of a similar description to that fa (please read guidance note 4)	of facilities fo	or or j
Fri					
Sat			Non standard timings. Where you intend to use for the provision of facilities for entertainment description to that falling within i or j at different listed in the column on the left, please list (please to be something t	<u>of a similar</u> of times to the	60
Sun					

L					_	
Late night refreshment Standard days and			lave and I take hisce indoors of outdoors of sour			
timings (please read guidance note 6)		ead	please tick (please read guidance note 2)	Outdoors		
Day	Start	Finish		Both		
Mon	23:00	02:00	Please give further details here (please read g	uidance note 3	3)	
Tue	23:00	02:00				
			State any seasonal variations for the provision	on of late nigh	<u>it</u>	
Wed	23:00	02:00	refreshment (please read guidance note 4)			
Thur	23:00	02:00				
1110.	23.00					
Fri	23:00	02:00	Non standard timings. Where you intend to for the provision of late night refreshment at	amerent time	,5, 10	
			those listed in the column on the left, please	list (please re	ad	
Sat	23:00	02:00	guidance note 5)			
Sun	23:00	02:00				

M

Supply of alcohol Standard days and timings (please read			Will the supply of alcohol be for consumption (Please tick box) (please read guidance note 7)	On the premises	\boxtimes			
	nce note	<u> </u>		Off the premises				
Day	Start	Finish		Both	П			
Mon	11:00	02:00	State any seasonal variations for the supply of alcohol (pread guidance note 4)					
Tue	11:00	02:00						
Wed	11:00	02:00						
Thur	11:00	02:00	Non standard timings. Where you intend to us for the supply of alcohol at different times to the column on the left places list (standard times).	nee listed in t	<u>s</u> he			
Fri	11:00	02:00	column on the left, please list (please read guida N/A	ance note 5)				
Sat	11:00	02:00						
Sun	11:00	02:00						

State the name and details of the individual whom you wish to specify on the licence as premises supervisor

Name				
MR KEMAL	KACMAZ			
Address 388 A HACk London	(NEY ROAD,			
Postcode	E2 7AP			
Personal Lie APPLICATIO	cence number (if known) SS		
Issuing licer L.B. OF TOV	nsing authority /ER HAMLET	(if known)		

Ν

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8) N/A

0

Hours premises are open to the public Standard days and timings (please read guidance note 6)		olic nd read	State any seasonal variations (please read guidance note 4) N/A
Day	Start	Finish	
Mon	11:00	02:30	
Tue	11:00	02:30	
Wed	11:00	02:30	Non standard timings. Where you intend the premises to be
Thur	11:00	02:30	open to the public at different times from those listed in the column on the left, please list (please read guidance note 5) N/A
Fri	11:00	02:30	
Sat	11:00	02:30	
Sun	11:00	02:30	

P Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b,c,d,e) (please read guidance note 9)

The standard practices listed below will be maintained at all times. All reasonable steps will be taken to ensure that the premises will have a positive impact upon the local environment and its residents at all times.

b) The prevention of crime and disorder

An alarm system that meets a minimum standard of BSEN50131 grade 1 must be installed at the premises. A panic button facility must be provided at the counter.

CCTV shall be installed, operated and maintained in agreement with the Police. The system will enable a frontal head and shoulders image of every person entering the premises. The system shall record in real time and operate whilst the premises are open for licensable activities. The recordings shall be kept available for a minimum of 31 days. Recordings shall be made available to an Authorised Officer or a Police Officer (subject to the Data Protection Act 1998) within 24 hours of any request.

Premises shall be well lit both inside and out to deter offenders and support the CCTV (subject to any planning constraints

Premises to adopt Challenge 21 The National Proof Of Age Standards Scheme.t

c) Public safety

Appropriate fire safety procedures are in place along with applicances including fire extinguishers (Foam, H20 and CO2), fire blankets, internally illuminated fire exit signs, a smoke detector and emergency lighting. All appliances are checked annually and comply with relevant British Standards.

All fire escapes/escape routes will be clearly marked and kept free from obstructions at all times...

d) The prevention of public nuisance

All ventilation and extract systems are designed and maintained so as to prevent noxious smells causing a nuisance to nearby properties

Notices will clearly and prominently displayed reminding customers to leave quietly.

Trade refuse agreement to be arranged and maintained at all times.

All waste generated by the premises will be dealt with appropriately..

The licensee and photographic ID	of children from harm staff will ask persons who appear to be under the age of 18 for such as proof of age cards, the Connexions Card and Citizen Card, ving licence or passport, an official identity card issued by HM Forc	es
	Please tic	k yes
I have made	or enclosed payment of the fee	\boxtimes
	sed the plan of the premises	\boxtimes
 I have sent of their sent of th	copies of this application and the plan to responsible authorities and e applicable	\boxtimes
 I have enclo supervisor, i 	sed the consent form completed by the individual I wish to be premises	
• Lunderstand	that I must now advertise my application	\boxtimes
 I understand be rejected 	d that if I do not comply with the above requirements my application will	\boxtimes
STANDARD SCA	CE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE ALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE IENT IN OR IN CONNECTION WITH THIS APPLICATION	Α
Part 4 – Signatu	res (please read guidance note 10)	
Signature of app guidance note 11	plicant or applicant's solicitor or other duly authorised agent (See). If signing on behalf of the applicant please state in what capacity	•
Signature	M	
Date	19 TH JUNE 2008	
Capacity	Authorised Agent	
For joint application authorised age please state in	ations signature of 2 nd applicant or 2 nd applicant's solicitor or other nt. (please read guidance note 12). If signing on behalf of the applica what capacity.	nt
Signature		

Date

Capacity

Contact name (where not previously given) and postal address for correspondence associated with this application (please read guidance note 13)

ACT 2003, LICENSING DEPARTMENT

507 GREEN LANES, PALMERS GREEN

Post town London Post code N13 4BS

Telephone number (if any) 020 8090 0376

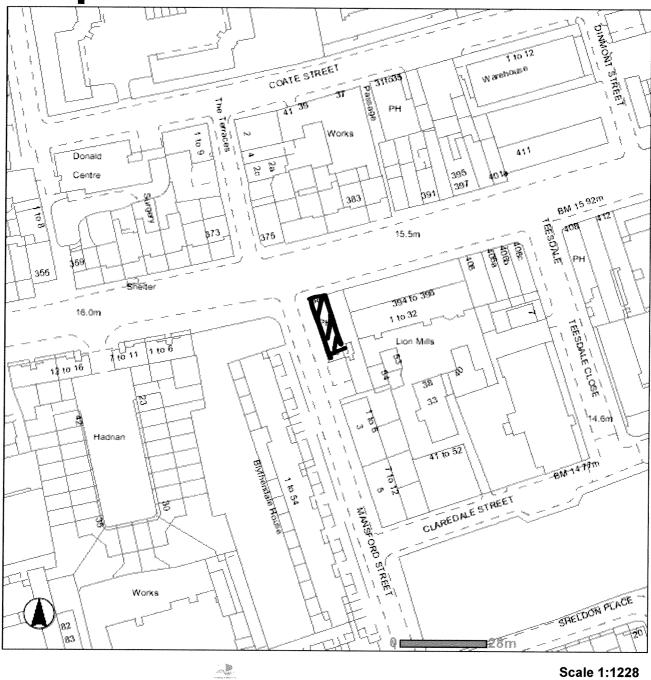
If you would prefer us to correspond with you by e-mail your e-mail address (optional) info@act2003.com

Notes for Guidance

- Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies you must include a description of where the place will be and its proximity to the premises.
- 2. Where taking place in a building or other structure please tick as appropriate. Indoors may include a tent.
- 3. For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- 4. For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 5. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
- 6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 7. If you wish people to be able to consume alcohol on the premises please tick on, if you wish people to be able to purchase alcohol to consume away from the premises please tick off. If you wish people to be able to do both please tick both.
- 8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups, the presence of gaming machines.
- 9. Please list here steps you will take to promote all four licensing objectives together.
- 10. The application form must be signed.
- 11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 12. Where there is more than one applicant, both applicants or their respective agents must sign the application form.
- 13. This is the address which we shall use to correspond with you about this application.

GIS viewer - Map Page 1 of 1

Map



Map of: Notes:

388 Hackney Road

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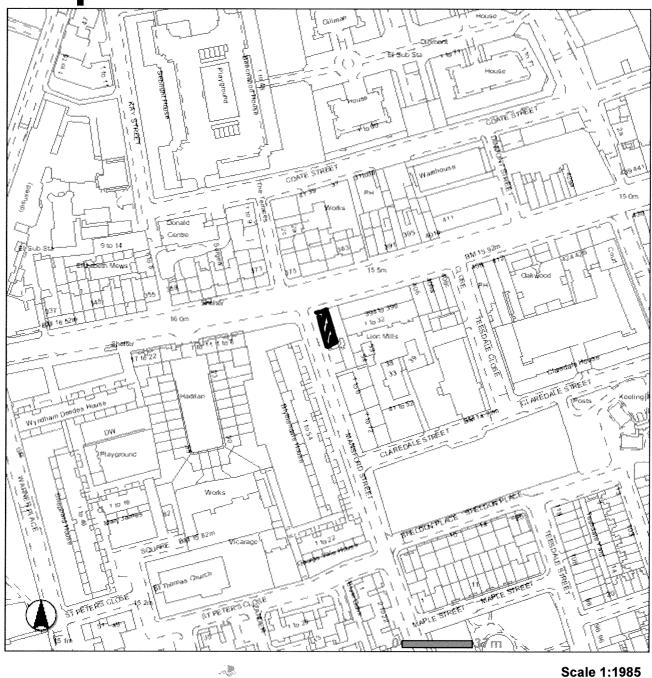
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GIS viewer - Map Page 1 of 1

Map



Map of: Notes:

388 Hackney Road

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Licence Number: LA100019288

Telephone: 020 7364 5109 Fax. 020 7364 0863

From: Paul Johnson Sent: 04 July 2008 13:54 To: Jacqueline Randall

Subject: Application for a premises licence - Elegant BBQ Restaurant, 388 Hackney Road, London - MAU

26780

Hi Jackie,

Please find below objection to the above premises Licence.

Environmental Health object to all aspects of the above premises Licence on the grounds of public nuisance.

This particular premises has an extraction system and 2 air-conditioning units that have been installed without planning permission. In doing so, the extraction system, primarily the fan and the 2 air-conditioning units are causing noise problems. This matter is with Planning Enforcement at the moment with a view to serve an enforcement notice for the removal of the extraction system and air conditioning units. By permitting an increase in hours for late night refreshment, sale of alcohol and and opening hours, this would in turn increase current problem of noise from both of these units.

The above issue was so serious that in January of this year, Environmental Health obtained a warrant from the Magistrates Court to enter 388 Hackney Road by force and disable both the extraction system and air conditioning unit. EH did no execute this warrant as remedial works were carried out on the fan at the last minute which reduced the noise to a level that such strong enforcement action was not necessary. This said, the current noise from the fan and air-conditioning units are still an issue hence the action being taken from Planning Enforcement and this objection.

Further to the points raised above, EH feel that there is potential for public nuisance from access and egress of customers till the proposed hours.

Regards,

Paul Johnson
Environmental Health Enforcement Officer
Environmental Protection

07/07/2008

Noise while the premise is in use

General Advice

If they conclude this is a problem Members should consider whether it is possible to carry out suitable and proportionate noise control measures so that noise leakage is prevented. In addition Members may consider that only certain activities are suitable.

The hours of operation also need to be considered (see below).

If Members believe that there is a substantial problem of noise while the premises are in use and it cannot be proportionately address by licensing conditions they should refuse the application.

Licensing Policy

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Sections 8.1 of the Licensing Policy).

While all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (See Section 12.11).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 8.2 of the Licensing Policy).

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly
- Conditions controlling the use of explosives, pyrotechnics and fireworks
- Conditions controlling the placing of refuse
- Conditions controlling noxious smells

 Conditions controlling lighting (this needs to be balanced against potential crime prevention benefits)

Police Powers

Part 8 of the Licensing Act 2003 enables a senior police officer to close down a premises for up to 24 hrs. a premises causing a nuisance resulting from noise emanating from the premises.

Guidance Issued under Section 182 of the Licensing Act 2003

The Licensing Policy has adopted the recommended Pool of Conditions as permitted (13.20 and Annex D).

The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community (2.33).

Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods (2.36) and may address disturbance as customers enter or leave the premises but it is essential that conditions are focused on measures within the direct control of the licence holder (2.38).

Other Legislation

The Environmental Protection Act 1990, Part 111 gives Environmental Health Officers the power to deal with statutory nuisances.

The Anti-social Behaviour Act 2003, Sections 40 and 41 give Environmental Health Officers the power of closure up to 24 hours in certain circumstances.

Access and Egress problems

Such as:

Disturbance from patrons arriving/leaving the premises on foot Disturbance from patrons arriving/leaving the premises by car Lack of adequate car parking facilities Close proximity to residential properties

Comment

The above have been grouped together as egress problems. Of course the particular facts will be different for each alleged problem.

General Advice

In considering concerns relating to disturbance from egress, Members need to be satisfied that the premises under consideration has been identified as the source of the actual or potential disturbance. If they are satisfied that this is a problem, then proportionate conditions should be considered.

The hours of operation also need to be considered.

If Members believe that there is a substantial problem concerning egress and it cannot be proportionately addressed by licensing conditions, they should refuse the application.

Licensing Policy

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Sections 8.1 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 8.2 of the Licensing Policy).

However, while all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (**See Section 12.10**)

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Poll of Conditions relating to the prevention of Public Nuisance. (See Appendix 2 Annex G of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use

- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly

Guidance Issued under Section 182 of the Licensing Act 2003

The pool of conditions, adopted by the council is recommended (Annex G). The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community. (2.33).

Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods and may address disturbance as customers enter or leave the premises (2.36) but it is essential that conditions are focused on measures within the direct control of the licence holder" (2.38).

In certain circumstances conditions relating to noise in the immediate vicinity of the premises may also prove necessary to address any disturbance anticipated as customers enter and leave (2.36).

However, it is essential that conditions are focused on measures within the direct control of the licence holder. Conditions relating to behaviour once they are beyond the control of the licence holder cannot be justified. (2.38)

Planning

An application for a Premises Licence can be made in respect of a premises even where the premises does not have relevant Planning Permission. That application has to be considered and Members can only refuse the application where the application itself does not promote one of more of the Licensing Objectives. Members cannot refuse just because there is no planning permission. Where a Premises Licence is granted and which exceeds what is allowed by the Planning Permission and that Premises then operates in breach of planning then the operator would be liable to enforcement by Planning.

Licensing Policy relating to hours of trading

All applications have to be considered on their own merits.

The Council has however adopted a set of framework hours as follows

Sunday to Thursday 06 00 hrs to 23 30 hrs Friday and Saturday 06 00 hrs to midnight

(see 12.8 Of the licensing policy)

In considering the applicability of frame work hours to any particular application regard should be had to the following

- Location
- Proposed hours of regulated activities, and the proposed hours the premises are open to the public
- The adequacy of the applicants proposals to deal with issues of crime and disorder and public nuisance
- · Previous history
- Access to public transport
- · Proximity to other licensed premises, and their hours

(see 12.8 of the licensing policy)

Subject to any representations to the contrary in individual cases the following premises are not generally considered to contribute to late night anti-social behaviour and will therefore generally have greater freedom

- Theatres
- Cinemas
- Premises with club premises certificates
- Premises licensed for off sales only